

3. INTERPRETATION

1. A major institutional factor that explains the differences in bureaucratic behavior in relation to these two purposes of the 1996 law is that public health and work/welfare bureaucracies don't know each other well or have experience working together.
2. The other important political factor is that pregnancy prevention services are politically controversial. There is very strong political opposition to abortion; there is also opposition to providing contraceptives in schools and to teenagers generally.
 - ▶ TANF case managers resist getting into this area, even for referrals to other agencies such as public health agencies and family planning clinics.
3. **AN IMPORTANT CAVEAT —** This is not to say that personal behavior will be unaffected by the new law. Other provisions of the law may cause changes in reproductive behavior. These include family caps; work requirements; strengthened child support enforcement; the school attendance and live-at-home requirements for minor parents; and stronger enforcement of statutory rape laws.
 - ▶ But this will be extremely hard to measure. We certainly do not know yet that this is affecting personal behavior. We may never know.